Walter Johnson School Cluster Public Meeting

September 17, 2015 (555) CITY OF ROCKVILLE 2009 TWINBROOK SECTOR PLAN (586) WHITE FLINT 2 Montrose Road SECTOR PLAN Randolph Road (in process) M 185 2010 WHITE FLINT Rock SECTOR PLAN Creek Park Roy 1992 NORTH BETHESDA/ GARRETT PARK Cabin John SECTOR PLAN Regional Park Old Georget 1 GARRETT PARK (355) 270 Section and the section of the secti M ROCK SPRING MASTER PLAN (in process) KENSINGTON (187)

Tonight's Agenda

- I. Welcome and Introductions
- Casey Anderson, Planning Board Chair
- Roger Berliner, Montgomery County Councilmember, District 1
- II. Purpose of Tonight's Meeting
- Gwen Wright, Planning Director
- Glenn Kreger, Area 2 Division Chief
- III. Comprehensive (Master) Planning
- N'kosi Yearwood, Area 2 Planner
- IV. School Facility Planning
- Bruce Crispell, Director, Montgomery County Public Schools Division of Long-Range Planning
- V. Adequate Public Facilities Ordinance (APFO) and the Regulatory Environment
- Pam Dunn, Functional Planning and Policy
- VI. Comment Period
- VII. Individual Conversations with Staff
- Rock Spring Park (Don Zeigler and Mike Bello)
- White Flint 2 (N'kosi Yearwood and Andrea Gilles)
- Montgomery County Public Schools (Bruce Crispell)
- APFO and the Regulatory Environment (Pam Dunn)

VIII. Wrap up and Next Steps

Initial Public Comments

- School capacity is a significant concern in the Walter Johnson (WJ) cluster.
- People feel that schools are overcrowded and there are too many portables.
- Where is the County response?
- How can the County consider planning more development in this area?

Ground Rules

- Please let us give our presentations.
- Please hold your questions until the end; there will be time for discussion.
- Respect and civility to all.

Master Planning Process

Mr. Nkosi Yearwood Area 2 Planning Division Montgomery Planning Department

Planning Process

- Plans are initiated via the County Council on the Planning Department's Work Program.
- Planners develop a Draft Plan with input from a variety of stakeholders, including residents, property owners and public agencies.
- A Public Hearing will be held by the Planning Board.
- The Planning Board will review the Draft Plan, including worksessions, and forward its recommendations to County Council. The Executive will conduct a fiscal impact on the Planning Board Draft.
- A Public Hearing will held by the County Council.
- The Council, beginning with the Planning Housing and Economic Development (PHED) Committee, will review the Planning Board Draft Plan. The Full Council will vote on the Plan.

Planning Process

Understanding the three planning processes is essential in order to influence the outcomes.

Comprehensive (Master) Planning

Lead agency: Montgomery County Planning Department

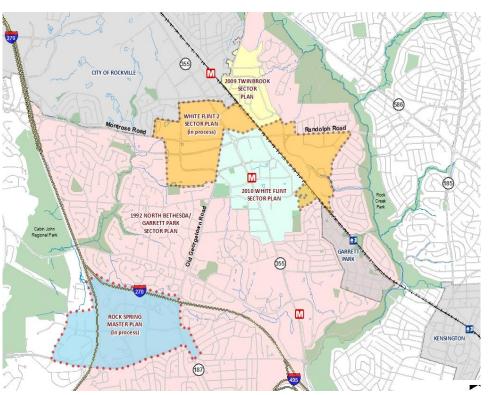
School Facility Planning

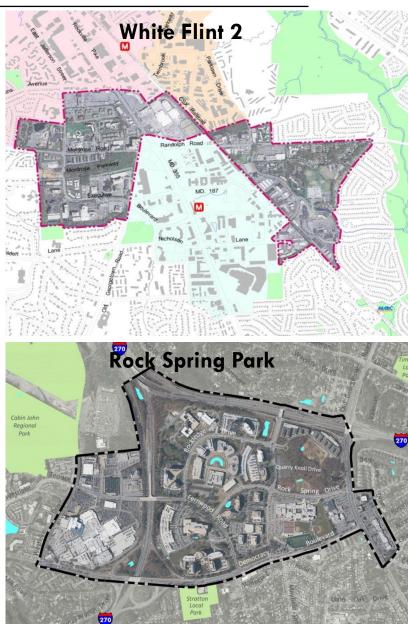
Lead agency: Montgomery County Public Schools

Regulatory Review

Lead agency: Montgomery County Planning Department

New Plans





Maryland-National Capital Park and Planning Commission

Plan Elements

All Master or Sector Plans have the following features:

- An overall concept
- Land use and zoning recommendations
- Sustainability
- Mobility
 - Transportation/Streets
 - Bikeways
- Community or Public Facilities
 - Public Parks
 - Public Schools
 - Public Safety
 - Fire, Rescue and Emergency Services
- Urban Design Guidelines, included in Plan or a separate document
- Implementation
 - o Zoning
 - Staging, if applicable
 - Capital Improvements Program (CIP)

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Twinbrook Analysis Areas

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Twinbrook Sector Plan To create "an area with mixed uses featuring advanced technology and biotechnology activities in an area of high quality public design."

Development in the Technology Employment Area should emphasize useful open spaces, pedestrian-oriented streets, and flexible buildings to serve the needs of biotechnology and advanced technology employers.

Public Engagement

Table #4

VISION

White Flint will be a unique livable green community surrounded by established residential communities. Pedestrian access into the Metro Station area and across the rail tracks will increase connectivity and reduce the rail barrier between the residential neighborhoods and commercial uses. Land uses will consist of a mix of uses including: increased residential density, commercial employment areas including light industrial and small business uses, high density mixed uses at the Metro Core, and a variety of green spaces.

CHARACTERISTICS

- Circulation
 - Provide transportation connectivity . within and around White Flint
 - Expand connectivity
 - Maximize rail crossing
 - Use skywalks and bikeways
 - Make more pedestrian friendlyconvenient and safe with access to Metro and crossing MD 355
 - Provide grid or network of streetsalternate routes to MD 355
 - Maximize railroad crossings-reduce as a barrier-air rights perhaps
 - Provide for more usable green space parks, walkways
 - Provide a People Mover / light rail option
 - Provide better connectivity between schools, residential development and
 - Metro Use MARC to better expand the transportation network - relocate the
 - Marc station to White Flint consider the light industrial areas and the area south near the residential neighborhoods
 - Construct a People Mover in North Bethesda

Land Use and Density

- Provide greater height and density at Metro – transition to lower densities and height near surrounding communities
- Reconsider light industrial uses Keep light industrial core
- Increase density on residential edge to
- increase density
- Protect and enhance existing communities

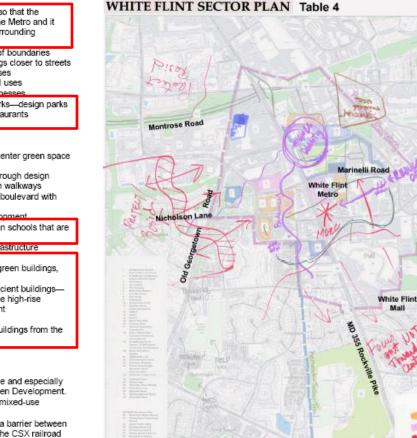
- Tent building heights so that the greatest height is at the Metro and it transitions down to surrounding communities
- Provide for flexibility of boundaries
- Construct new buildings closer to streets
- Increase residential uses
- . Retain some industrial uses Encourage email businesses

Provide all varieties of parks-design parks

- a la Central Park with restaurants surrounding
- Community Character
- Livable communities
 - European style town center green space like Prague and Paris
 - Make the area safe through design
 - Connect buildings with walkways
 - MD 355 character-a boulevard with trees and pedestrians
 - Build a 24-hour development
 - Need to consider urban schools that are 3-4 stories Maximize existing infrastructure
 - The Environment
 - Good Environment-green buildings, • trees
 - Build good energy efficient buildingsuse ventilation to make high-rise buildings more efficient
 - Green buildings .
 - Use trees to protect buildings from the sun

PRESENTATION NOTES

- ٠ Needs to be unique, livable and especially green-a Sustainable Green Development.
- Mix of light industrial and mixed-use development.
- Use the light industrial as a barrier between ٠ the residential areas and the CSX railroad tracks.
- Protect existing residential areas and create more parks and walkways to connect them.
- Easier access to the Metro and improve cross-ability.
- Relocate the MARC line and have green barriers around it.



aryland-National Capital Park and Planning Commission

White Flint Sector Plan Public Meeting (November 2006)

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Leaend

industrial

streets

bikeways

pedestrian paths

bus nates

NOT TO SCALE

residential (base map)

residential (participants)

light mix mostly residential

parkland + openspace

public + private institutions

White First Societ File Security COL 2004

balanced mix 50 - 50 res.

office - connercial

MONTGOMERY COUNTY PLANNING DEPARTMEN

Rock Spring Master Plan & White Flint 2 Sector Plan

Public Engagement

- Public meetings on individual topics, such as tonight.
- Public workshops.
- Meetings with civic and homeowners associations and PTAs.
- Property owners forum.
- Public agencies forum.
- Public hearing.
- Social media, websites, and other new media tools.





Project Schedule



STAFF OUTREACH & ANALYSIS PLANNING BOARD REVIEW CE REVIEW & COUNCIL NOTICING PERIOD COUNTY COUNCIL REVIEW & ADOPTION SECTIONAL MAP AMENDMENT



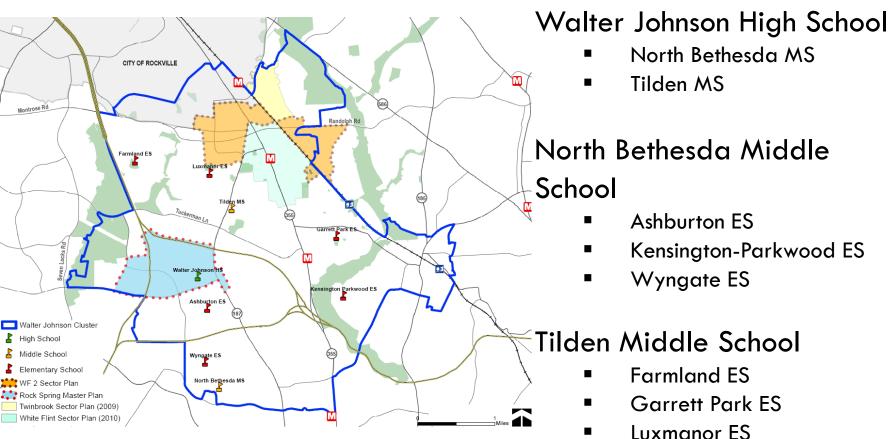


Staff Outreach, Analysis & Plan Development Planning Board Hearing and Plan Review Planning Board Draft Master Plan County Executive Review & Council Hearing Noticing Period County Council Public Hearing County Council Review Commission Adoption & Sectional Map Amendment September 2015-June 2016 July 2016-January 2017 February 2017 February 2017-March 2017 April 2017 May 2017-October 2017 November 2017-February 2018

Walter Johnson Cluster: Facility Planning

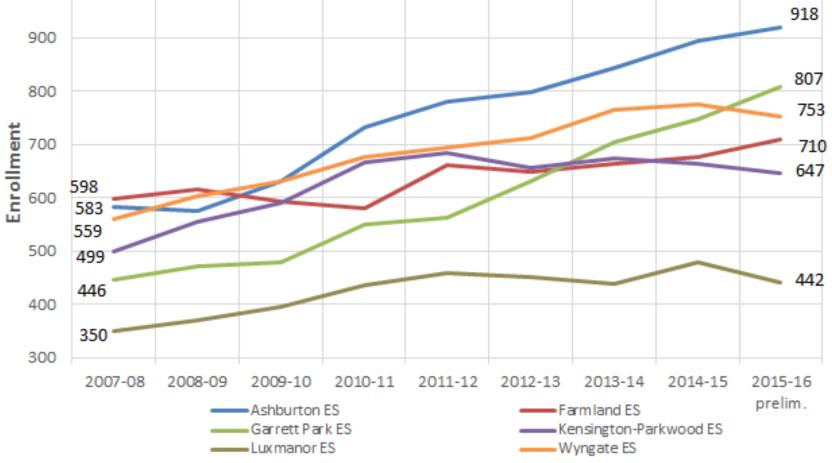
Mr. Bruce Crispell, Director Division of Long-range Planning Montgomery County Public Schools (MCPS)

Walter Johnson School Cluster Articulation



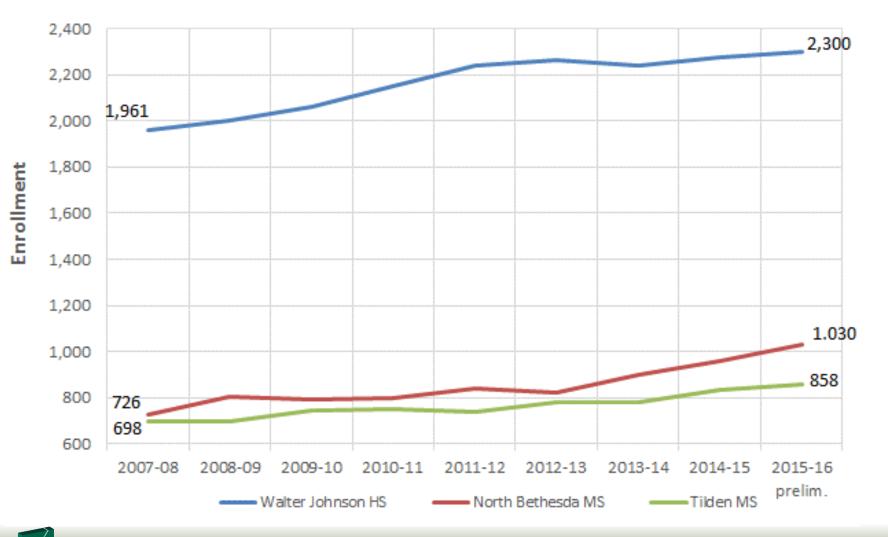
Walter Johnson Cluster: Enrollment Growth





Walter Johnson Cluster: Enrollment Growth

Walter Johnson Cluster Secondary Schools Enrollment 2007 to 2015 prelim.



Walter Johnson Cluster Enrollment Growth: 2007-2015

2007 to 2015 elementary enrollment increases:

- Ashburton ES: +335
- Farmland ES: +112
- Garrett Park ES: +361
- Kensington-Parkwood: +148
- Luxmanor: +92
- Wyngate: +194
- TOTAL ELEMENTARY INCREASE = +1,242

2007 to 2015 secondary enrollment increases:

- Walter Johnson HS: +339
- North Bethesda MS: +304
- Tilden MS: +160

WJ Cluster CIP Projects to address growth

Ashburton ES

 Addition opens August 2020 and increases capacity from 629 to 881, opening August 2020

Farmland ES

 Revitalization/expansion opened in August 2011 and increased capacity from 617 to 728

Garrett Park ES

 Revitalization/expansion opened in January 2012 and increased capacity from 478 to 753



WJ Cluster CIP Projects to address growth

Kensington-Parkwood ES

Addition opens August 2018 and increases capacity from 472 to 746

Luxmanor ES

 Revitalization/expansion opens in January 2020 and increases capacity from 428 to 745

Wyngate ES

 Addition opened in August 2013 and increased capacity from 421 to 777



WJ Cluster CIP Projects to address growth **Walter Johnson HS**

Feasibility study for addition underway. Capacity could increase from 2,335 to up to 3,200, pending recommendation in fall 2015 in FY 2017–2022 CIP.

North Bethesda MS

 Addition opens in August 2018 and increases capacity from 874 to 1,208.

Tilden MS

 Revitalization/expansion opens in August 2020 and increases capacity from 972 to 1,200. Project includes collocation with Rock Terrace School.







WJ Cluster Enrollment Projections

	Actual	Projected Enrollment					
	Enrollment						
School	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21
Ashburton ES							
Capacity	629	652	652	652	652	652	881
Enrollment Projection	892	915	886	881	877	840	835
Space Available/Defict	-263	-263	-234	-229	-225	-188	46
Farmland ES							
Capacity	728	728	728	728	728	728	728
Enrollment Projection	655	<mark>684</mark>	696	724	709	703	700
Space Available/Defict	73	44	32	4	19	25	28
Garrett Park ES							
Capacity	753	753	753	753	753	753	753
Enrollment Projection	749	784	776	791	794	783	769
Space Available/Defict	4	-31	-23	-38	-41	-30	-16

To be updated end of October, 2015

Maryland-National Capital Park and Planning Commission

WJ Cluster Enrollment Projections

	Actual			Projected	Enrollment		
	Enrollment						
School	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21
Kensington-Parkwood ES							
Capacity	472	472	472	472	746	746	746
Enrollment Projection	654	642	656	646	642	635	645
Space Available/Defict	-182	-170	-184	-174	104	111	101
Addition opens in August 2018							
Luxmanor							
Capacity	428	428	428	428	428	745	745
Enrollment Projection	466	471	485	501	519	557	578
Space Available/Defict	-38	-43	-57	-73	-91	188	167
Revitalization/Expansion opens in January 2020							
Wyngate ES							
Capacity	777	777	777	777	777	777	777
Enrollment Projection	770	763	753	744	753	744	750
Space Available/Defict	7	14	24	33	24	33	27

To be updated end of October, 2015

Maryland-National Capital Park and Planning Commission

WJ Cluster Enrollment Projections

	Actual			Projected	Enrollment		
	Enrollment						
School	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21
Walter Johnson HS							
Capacity	2,335	2,335	2,335	2,335	2,335	2,335	2,335
Enrollment Projection	2,264	2,260	2,287	2,361	2,472	2,676	2,798
Space Available/Defict	71	75	48	-26	-137	-341	-463
Feasibilty study for addition in FY 2015							
North Bethesda MS							
Capacity	874	874	874	874	1,208	1,208	1,208
Enrollment Projection	951	1,031	1,113	1,172	1,184	1,195	1,162
Space Available/Defict	-77	-157	-239	-298	24	13	46
Tilden MS							
Capacity	972	972	972	972	972	972	1,200
Enrollment Projection	798	827	922	937	990	995	1,050
Space Available/Defict	174	145	50	35	-18	-23	150
Tilden REV/EX includes collocation of Rock Terra	ace in August 2020.						

To be updated end of October, 2015

- Options for addressing additional enrollment increases
- Reopen a closed school in the cluster. Closed schools in public ownership include the former:
 - Alta Vista ES
 - Montrose ES
 - Arylawn ES
 - Kensington ES
- The former Grosvenor ES is not included since it is used as a elementary school holding school for schools undergoing revitalization/expansion.
- The former Woodward HS is not included since it will be used for a middle school holding center when Tilden MS vacates the building in August 2020.



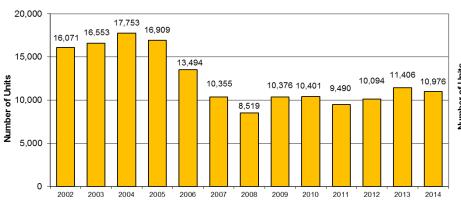
Options for addressing additional enrollment increases

- Construct a new school on a future school site. One future elementary school site and an alternative elementary site, are identified in the White Flint Sector Plan.
- Purchase land for a school.
- Consider nontraditional options, including those being studied by the Cross-agency Work Group on School Design.

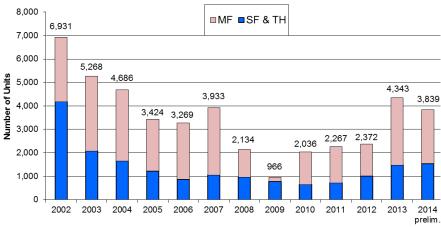


New Housing Development and Its Impact on Schools

- Most of the enrollment growth in the Walter Johnson cluster, and county, is due to turnover of existing housing. New housing adds additional students.
- Most new development in the Walter Johnson cluster is mid-rise and high-rise in nature.



Montgomery County: Resales of Existing Homes



<u>Residential Starts</u>: Single-familty detached (SF), Townhouse (TH) and Multi-family rental and condos (MF)

New Housing Development and Its Impact on Schools

- Recently occupied, and older mid-rise and high-rise housing units in the Walter Johnson cluster are reviewed each year to determine how many public school students are residing in these units.
- In addition to collecting information on the number of students in existing housing units, MCPS works with the Montgomery County Planning Department to determine average student generation rates for housing in sub-areas of the County.
- This sub-area information is used in facility planning.

Rock Spring Master Plan & White Flint 2 Sector Plan Student Generation Rates by Housing Type – Southwest Area

Housing Type	Elementary	Middle	High
Single-Family Detached	0.323	0.132	0.153
Townhouse	0.166	0.072	0.099
Multifamily Mid-rise (less than 5 floors)	0.075	0.031	0.047
Multifamily High-rise (5 or more floors)	0.042	0.017	0.023

Southwest includes: Bethesda-Chevy Chase, Churchill, Walter Johnson, Richard Montgomery, Rockville, Whitman and Wootton clusters.

Walter Johnson School Cluster

New Housing Development and Its Impact on Schools

The 2014-15 review of multi-family housing in the Walter Johnson cluster found the following numbers of students.

Mid-rise units (1,078 units in 4 mid-rise multi-family complexes)					
	Elementary	Middle	High		
Number of students	94	30	44		
Student generation rate	.087	.028	.041		



No. Bethesda Market West

White Flint Station

Strathmore Court









Walter Johnson School Cluster

New Housing Development and Its Impact on Schools

The 2014-15 review of multi-family housing in the Walter Johnson cluster found the following numbers of students.

High-rise units (4,934 units				
	Elementary	Middle	High	
Number of students	171	51	71	
Student generation rate	.039	.012	.016	Market East
Grosvenor ParkThe GrandeImage: Strate Strat	The Gallery Image: Construction of the second sec	We	entworth	
Inigo's Crossing Meridian	The Sterlin	a The	Monterey	Midtown











The Monterey





New Housing Development and Its Impact on Schools

To assist enrollment forecasting, older and new multi-family housing is sampled each year to determine if changes are occurring in the number of school-age children residing in these units.

PerSei (Pike & Rose)

The recently completed and 95% occupied PerSei was reviewed this Fall. PerSei has 174 mid-rise multi-family apartment units. The following number of students are enrolled in MCPS from the PerSei:

- K 5 students = 4 students (yield rate .023)
- 6 8 students = 0 students (yield rate 0)
- 9 12 students = 1 student (yield rate .006)



MCPS and Montgomery County Planning Department Collaboration

MCPS is engaged in master plans and sector plans through ongoing collaboration with Montgomery County planners.

The MCPS role includes:

- Providing Montgomery County planners with information on school projections and capital projects to address space deficits.
- Providing estimates of the number of students that would be generated by various housing scenarios developed by Montgomery County planners during the master plan process.
- Requesting a school site(s) be designated in plans when the number of students estimated is sufficiently large to justify this requirement.

MCPS and Montgomery County Planning Department Collaboration

- MCPS also provides cluster enrollment projections and utilization levels for use in the Subdivision Staging Policy (SSP) Annual School Test.
- The annual school test provides a mechanism for regulating housing approvals based on school utilization, and obtaining school facility payments to help construct new capacity.

Adequacy Public Facilities Ordinance and the Regulatory Environment

Ms. Pamela Dunn, Acting Chief Functional Planning & Policy Division Montgomery Planning Department

Rock Spring Master Plan & White Flint 2 Sector Plan Subdivision Staging Policy

- The Subdivision Staging Policy (SSP) defines school adequacy and sets the rules for conducting the Annual School Test.
- Subdivision Staging Policy is quadrennial the next SSP will be adopted in 2016. Kick-off meeting on October 19th.
- Annual school test is conducted each fiscal year to evaluate projected enrollment and projected capacity for each school cluster at each school level.
- School adequacy is based on projected school capacity and projected enrollment.



- Projected enrollment/projected capacity = utilization rate.
- School capacity is defined as MCPS program capacity, which is the number of students planned per classroom per school level based on curriculum standards.
- Planned school capacity is the capacity funded in the 6-year Capital Improvements Program.
- When utilization levels exceed 105% a payment is required for development to proceed. When utilization exceeds 120% a moratorium is imposed.

- Student generation rates NEW methodology developed in cooperation between Montgomery County Public Schools (MCPS) and Montgomery County Planning.
- Two major inputs:
 - Student addresses with grade-level information (confidential information removed)
 - Parcel file data with residential structure information





- New Student Generation Rate Calculation:
 - Student addresses were spatially mapped or geocoded.
 - Of the 149,238 student addresses only 2.4% were not geocoded.
 - Addresses were then matched to structure type information from the parcel file.
 - Structure types include:
 - single-family detached,
 - single-family attached,
 - o mid-rise multi-family (four or fewer floors), and
 - high-rise multi-family (five or more floors).
 - Structures also had to meet the following conditions to be included:
 - single-family detached and attached units built in the last 10 years to reflect the demographics of new construction,
 - multi-family units built any year to better estimate this housing type's impact over time.

Subdivision Staging Policy

New student generation rates:

Student addresses designated by housing type were separated by school level: elementary, middle, high. The student generation rate for each school level was then calculated by:

dividing the number of students by housing type x

the total number of housing type x units

High School (grades 9 to 12)			
Student Residence Type	Students	Parcel File Count of Unit Type	Rate
Multi-Family High Rise (all periods)	1,694	50,675	0.033
Multi-Family Low to Mid Rise (all periods)	5,917	76,915	0.077
Single Family Attached (last ten years)	737	6,529	0.113
Single Family Detached (last ten years)	1,971	10,361	0.190

	New Method	2008 CUS Method
Data Sources:	 Actual MCPS student address matched to parcel structure-type information 149,283 addresses, 97.6% geocoding succe 	 Household Survey 22,500 CUS forms, 54% response rate Households weighted using public school enrollment to arrive at an estimate of number of children in the County Units from the parcel file
Data Exceptions:	 Single-family attached or detached units: Structure built in the last ten years Their associated generation rates better reflect the demographics associated with new single-family construction Multi-family units: Structures built any year Their associated generation rates better estimate of the full impact of this housing type over time 	th Their associated generation rates reflect the demographics associated with new residential construction
Similarities	 The calculation deriving a student generation Determine the number of students by school l the corresponding number of housing units by 	evel and housing type and then divide this sum by

Rock Spring Master Plan & White Flint 2 Sector Plan Subdivision Staging Policy

- A development impact tax, set by the Montgomery County Council, is assessed on new residential and commercial buildings, and additions to commercial buildings in the County to fund, in part, the improvements necessary to increase the transportation or public school systems.
- The Department of Permitting Services (DPS) is charged with collection of Development Impact Taxes. Development Impact Taxes must be paid before a building permit or use & occupancy permit is issued.
- School Impact Tax represents 90% of the cost of a student seat generated by the new unit.
 - Single-family detached \$26,827
 - Single-family attached \$20,198
 - Multifamily Mid-rise \$12,765
 - Multifamily High-rise \$ 5,412

Rock Spring Master Plan & White Flint 2 Sector Plan Subdivision Staging Policy

- School Facility Payment requires payment of an additional 60% of the cost of a student seat per unit for each school level over 105% utilization.
- The School Facility Payment and the School Impact Tax vary by school level based on the construction cost of a student seat for the applicable school type and by dwelling unit type based on the rate at which different unit types generate students.

School Type	Cost per	student gen	eration rate/	school level	/unit type
	student	Single Family Detached [SFD]	Single Family Attached [SFA]	Multi- Family 4 or fewer floors	Multi- Family 5 or more floors
Elementary School Student Generation Rate x Cost of Seat	\$19,439	0.357	0.214	0.146	0.060
Middle School Student Generation Rate x Cost of Seat	\$21,250	0.153	0.082	0.055	0.025
High School Student Generation Rate x Cost of Seat	\$24,375	0.190	0.113	0.077	0.033
ES facilities payment		\$6,940	\$4,160	\$2,838	\$1,166
MS facilities payment		\$3,251	\$1,743	\$1,169	\$531
HS facilities payment		\$4,631	\$2,754	\$1,877	\$804
facilities payment if 3 school levels are over 105% capacity		\$14,822	\$8,657	\$5,884	\$2,501



Subdivision Staging Policy

School Impact Tax – funds school CIP (source Mont. Co. Department of Finance)

For Fiscal Year ended:	School Impact Tax Collections for School C	IP Projects
2004	\$	434,713
2005	\$	7,695,345
2006	\$	6,960,032
2007	\$	9,562,889
2008	\$	6,766,534
2009	\$	7,925,495
2010	\$	11,473,071
2011	\$	14,480,846
2012	\$	16,462,394
2013	\$	27,901,753
2014	\$	45,837,273
2015	\$	32,676,773

Subdivision Staging Policy

 School Facility Payment — (source Mont. Co. Department of Finance) funds capital improvements within a specific school cluster

For Fiscal Year ended:	School Facility Payments within the WJ Cluster	Total School Facility Payment Collections
2011	\$0	\$6,244
2012	\$0	\$163,918
2013	\$0	\$15,250
2014	\$237,600	\$2,008,371
2015	\$577,684	\$1,967,790

Summary

Montgomery County Public Schools/Board of Education

- Re-open closed school sites
- Build additions to schools capable of expansion
- Re-district school boundaries
- Construct new schools

Planning Department/Planning Board

- Recommend master plans that address long term development and school facility needs.
- Recommend modifications to the standards for approving new development set by the Subdivision Staging Policy.
- Approve only subdivisions and site plans that meet the adequacy standards set under the APFO.
- Recommend to the County Executive and County Council public facilities that should be prioritized for inclusion in the County's CIP.

Montgomery County Council

- Approve master plans to guide future development.
- Establish standards through the Subdivision Staging Policy (SSP) for the MCPB to use in approving new development
- Program community facilities in the CIP.
- Raises \$\$ to fund capital projects (taxes; required developer contributions; State

Next Steps Master Plan Program Pre-planning continues for Rock Spring and White Flint 2: data collection; meetings with stakeholders (e.g., civic groups, property owners, PTAs, MCPS, etc.); development of potential land use scenarios that will consider both traffic impacts and potential student generation. (Recommendations in the draft plans would address both impacts.)

Rock Spring Park Master Plan

- October 8: Planning Board reviews draft Rock Spring Scope of Work.
- October-December: Community meetings-Topics TBD

White Flint 2 Sector Plan

- October 14 (tentative): Community meeting topics TBD
- November-December: Community meetings topics TBD

School Facility Planning

- October: Report of the Cross-Agency Work Group on School Design Options
- October/November: Superintendent's Recommended CIP for 2017-22

Regulatory/Adequate Public Facilities Test

October 19: Kick-off meeting re: update to Subdivision Staging Policy (SSP)

Walter Johnson Cluster Public Meeting

Public Comments