Zoning Text Amendment No: 08-14

Concerning: Transit Mixed-Use (TMX) Zone-

Establishment

Draft No. & Date: 2 -6/23/08

Introduced: Public Hearing: Adopted: Effective: Ordinance No:

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

By: District Council at Request of the Planning Board

AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- establish a Transit Mixed-Use (TMX) Zone; and
- establish allowable land uses, development standards, use of buildable transferable development rights, and approval procedures for development under the Transit Mixed-Use Zone.

By amending the following section of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 59-A-2 "DEFINITIONS" Section 59-A-2.1 "Definitions"

DIVISION 59-D-2 "PROJECT PLAN FOR OPTIONAL METHOD OF

DEVELOPMENT, CBD ZONES, AND RMX ZONES.

Section 59-D-2.0 "Zones enumerated"

And by adding the following Division to the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 59-C-14 "TRANSIT MIXED-USE ZONES (TMX)" Sections 59-C-14.1 through 59-C-14.32

EXPLANATION:

Boldface indicates a heading or a defined term.

Underlining indicates text that is added to existing laws by the original text amendment. [Single boldface brackets] indicate text that is deleted from existing law by the original text amendment.

Double underlining indicates text that is added to the text amendment by amendment. [[Double boldface brackets]] indicate text that is deleted from the text amendment by amendment. * * * indicates existing law unaffected by the text amendment.

ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

- 1 Sec. 1. Division 59-C- is amended as follows:
- 2 <u>Division 59-A-2. Definitions and Interpretation.</u>
- **59-A-2.1. Definitions**
- 4 * * *
- 5 **Building Lot Termination Easement Program:** A program by which a BLT is
- 6 purchased or donated in exchange for terminating some or all of the residential
- 7 <u>building lots.</u> A transferable development right that is eligible for transfer into a
- 8 <u>designated TDR receiving area that is not a residential building lot on a parcel in</u>
- 9 <u>the RDT Zone is not eligible for use under the Building Lot Termination Easement</u>
- 10 Program.

- 12 Buildable lot Termination (BLT) Transferable Development Right: A
- 13 <u>transferable development right in the Rural Density Transfer (RDT) Zone that can</u>
- be used for building one dwelling for each 25 acres in that zone; distinguished
- from a transferable development right that is in excess of the density allowed in the
- 16 RDT zone.
- 17 * * *
- 18 Transferable Development Right (TDR): The right to transfer the residential
- 19 <u>buildable capacity in the Rural Density Transfer (RDT) Zone to other designated</u>
- 20 zones at the rate of one transferable development right (TDR) for each full five
- 21 <u>acres owned in the RDT Zone</u>.

22

- 23 **Transfer of development rights**: The conveyance of development rights by deed,
- 24 easement, or other legal instrument authorized by local law to another parcel of
- 25 land and the recordation of that conveyance among the land records of
- 26 Montgomery County, Maryland.

27

28	Sec. 2. Division 59-C- is amended as follows:
29	* * *
30	DIVISION 59-C-14. TRANSIT MIXED-USE (TMX) ZONE
31	59-C-14.1. Zone permitted.
32	The TMX zone is for use in a transit station development area.
33	Sec. 59-C-14.2. Transit Mixed-Use (TMX) Zone.
34	59-C-14.21. Description, purpose, and general requirements
35	59-C-14. 21.1. Description.
36	The TMX Zone permits moderate through intensive mixed-use
37	development in a Transit Station Development Area. The TMX zone
38	must be shown on a master or sector plan and applied by Sectional Map
39	Amendment. The zone establishes density, uses, and standards, for
10	standard and optional methods of development which may be limited by
41	the recommendations of the applicable master or sector plan.
12	<u>59-C-14.2.2. Purpose.</u>
13	The TMX zone fosters transit-oriented development by permitting
14	increased density and height consistent with the recommendations of an
15	approved and adopted master plan or sector plan. The purpose of the
1 6	TMX zone is to:
17	(a) Implement the land use and density recommendations of approved and
18	adopted master or sector plans for Transit Station Development Areas
19	<u>by:</u>
50	(1) facilitating mixed-use development with a compatible network of
51	interconnecting streets, open squares, plazas, defined
52	streetscapes, and civic and community oriented uses; and
53	(2) providing incentives and flexible development standards that
54	foster innovative design and technology.

55	(b) Encourage land assembly in a compact and efficient form.
56	(c) Provide a variety of housing opportunities, including affordable
57	housing, near transit stations.
58	(d) Encourage sustainable and efficient design.
59	(e) Improve multi-modal access to transit from the communities
60	surrounding transit station development areas.
61	(f) Provide receiving capacity for buildable lot terminations (BLT).
62	<u>59-C-14.22. Location.</u>
63	Land classified in the TMX Zone must be located in a Transit Station
64	Development Area.
65	59-C-14.23. Methods of development. Two methods of development are
66	available.
67	(a) Standard Method of Development: The standard method requires
68	compliance with a specific set of development standards and permits a
69	range of uses and a density compatible with these standards. Site plan
70	review is required under section 59-D-3. If residential uses are included
71	in a development, Moderately Priced Dwelling Units must be provided
72	as required under Chapter 25A and workforce housing units must be
73	provided as required under Section 59-A-6.18 and Chapter 25B. The
74	maximum dwelling unit density or residential FAR may be increased in
75	proportion to any MPDU density bonus provided on-site.
76	(b) Optional Method of Development: The Optional Method of
77	Development allows greater densities and encourages innovative
78	design and building technologies to create pedestrian-oriented and
79	mixed-use development patterns and an environment capable of
80	supporting the greater densities. Approval of the Optional Method of
81	Development is dependent upon providing required public use space,

public amenities and facilities, and participation in the BLT program. Public use space and public facilities and amenities are required to support the additional densities permitted under the Optional Method of Development. If residential uses are included in a development, Moderately Priced Dwelling Units must be provided as required under Chapter 25A and workforce housing units must be provided as required under Section 59-A-6.18 and Chapter 25B. The maximum dwelling unit density or residential FAR may be increased in proportion to any MPDU density bonus provided on site. The procedure for the approval of the Optional Method of Development is under Section 59-D-2. Site plans review is required under Section 59-D-3.

59-C-14.24. Land uses.

No use is allowed except as indicated in the following table:

-Permitted Uses. Uses designated by the letter "P" are permitted on any lot in the zones indicated, subject to all applicable regulations.

-Special Exception Uses. Uses designated by the letters "SE" may be authorized as special exceptions under Article 59-G.

		T	MX
		Standard	Optional
<u>(a)</u>	Residential:		
	Dwellings.	<u>P</u>	<u>P</u>
	Group home, small.	<u>P</u>	<u>P</u>
	Group home, large.	<u>P</u>	<u>P</u>
	<u>Hotel or motel.</u>	<u>P</u>	<u>P</u>
	Housing and related facilities for senior adults or persons with	<u>P</u>	<u>P</u>
	disabilities.		
	Life care facility.	<u>P</u>	<u>P</u>
	Personal living quarters.	<u>P</u>	<u>P</u>
<u>(b)</u>	Transportation, communication and utilities:		
	Parking garages, automobile.	<u>P</u>	<u>P</u>
	Public utility buildings, structures, and underground facilities.	<u>P</u>	<u>P</u>
	Radio and television broadcasting studio.	<u>P</u>	<u>P</u>
	Rooftop mounted antennas and related unmanned equipment	<u>P</u>	<u>P</u>
	building, equipment cabinet or equipment room.		
	Taxicab stand, not including storage while not in use.	<u>P</u>	<u>P</u>

		T	MX
		Standard	Optional
(c)	Commercial:		
	Antique shops, handicrafts or art sales and supplies.	P	P
	Automobile sales, retail showroom.	P	P
	Book store.	P	P
	Convenience food and beverage store, without fuel sales.	P	P
	Department stores.		P
	Drug store.	P	P
	Eating and drinking establishment, excluding drive-in.	P	P
	Florist shop.	P	P
	Furniture store, carpet, or related furnishing sales or service.	P	P
	Gift shop.	P	P
	Grocery store.	<u>P</u>	<u>P</u>
	Hardware store.	<u>P</u>	<u>P</u>
	Office supply store.	<u>P</u>	<u>P</u>
	Office, general.	<u>P</u>	<u>P</u>
	Office, professional including banks and financial institutions	<u>P</u>	<u>P</u>
	(excluding check cashing stores).		
		Standard	Optional
	Offices for companies principally engaged in health services,	<u>P</u>	<u>P</u>
	research and development.		
	Newsstand.	<u>P</u>	<u>P</u>
	Photographic and art supply store.	<u>P</u>	<u>P</u>
	Pet sales and supply store.	<u>P</u>	<u>P</u>
	Specialty shop.	<u>P</u>	<u>P</u>
<u>(d)</u>	Services:		
	Adult foster care homes.	<u>P</u>	<u>P</u>
	Ambulance or rescue squad, public supported.	<u>P</u>	<u>P</u>
	Animal boarding place.	<u>SE</u>	<u>SE</u>
	Art, music and photographic studios.	<u>P</u>	<u>P</u>
	Automobile filling station.	<u>SE</u>	<u>SE</u>
	Automobile rental services, excluding automobile storage and	<u>P</u>	<u>P</u>
	supplies.		
	Barber and beauty shop.	<u>P</u>	<u>P</u>
	Charitable and philanthropic institutions.	<u>P</u>	<u>P</u>
	Clinic.	<u>P</u>	<u>P</u>
	Child daycare facility		
	- Family day care.	P	P
	- Group day care.	P	P
	- Child day care center.	P	P
	Daycare facility for not more than 4 senior adults and persons	<u> </u>	<u>P</u>
	with disabilities.	_	1
	Domiciliary care for no more than 16 senior adults.	P	P
	Dry cleaning and laundry pick-up station.	P	P
	Duplicating services.	<u>P</u>	<u>P</u>
	Educational, private institution.	<u>P</u>	<u>P</u>
	Home occupation, no impact.	P	P

	T	MX
	Standard	Optional
Home occupation, registered.	<u>P</u>	<u>P</u>
Home occupation, major.	<u>SE</u>	SE
Hospice care facility.	<u>P</u>	<u>P</u>
Hospitals, veterinary.	<u>SE</u>	SE
International public organization.	<u>P</u>	<u>P</u>
Place of religious worship.	<u>P</u>	<u>P</u>
Publicly owned or publicly operated uses.	<u>P</u>	<u>P</u>
Shoe repair shop.	<u>P</u>	<u>P</u>
Tailoring or dressmaking shop.	P	<u>P</u>
Universities and colleges teaching and research facilities.	P	P
(e) Research and Development and Biotechnology	<u>P</u>	<u>P</u>
Laboratories.	<u>P</u>	<u>P</u>
Advanced Technology and Biotechnology.	<u>P</u>	<u>P</u>
Manufacturing, compounding, processing or packaging of	<u>P</u>	<u>P</u>
cosmetics, drugs, perfumes, pharmaceuticals, toiletries, and		
products resulting from biotechnical and biogenetic research and	!	
<u>development.</u>		
Manufacturing and assembly of medical, scientific or technical	<u>P</u>	<u>P</u>
instruments, devices and equipment.		
Research, development, and related activities.	<u>P</u>	<u>P</u>
(f) Cultural, entertainment and recreational:		
Auditoriums or convention halls.	<u>P</u>	<u>P</u>
Billiard parlor.	<u>P</u>	<u>P</u>
Bowling alley.	<u>P</u>	<u>P</u>
Health clubs and gyms.	<u>P</u>	<u>P</u>
<u>Libraries and museums.</u>	<u>P</u>	<u>P</u>
Park and playgrounds.	<u>P</u>	<u>P</u>
Private clubs and service organizations.	<u>P</u>	<u>P</u>
Recreational or entertainment establishments, commercial.	<u>P</u>	<u>P</u>
Theater, legitimate.	<u>P</u>	<u>P</u>
Theater, indoor.	<u>P</u>	<u>P</u>

59-C-14.25. Development standards.

The development standards applicable to the Standard Method and Optional Method of Development are established in this section. In addition to the requirements specified in this table, all Optional Method of Development projects must be consistent with the recommendations of the applicable master plan or sector plan.

	TMX	
	Standard	Optional
59-C-14.25.1. Minimum net lot area required for any		18,000
<u>development</u> (in square feet): ¹		
59-C-14.25.2. Maximum Building Coverage (percent of net lot	<u>75</u>	
area):		
59-C-14.25.3. Minimum Public Use Space (percent of net lot	10^{2}	20^{3}
area):		
59-C-14.25.44. Maximum Building Height (in feet):	<u>28</u>	
- If adjoining or directly across the street from land recommended		
for or developed in a residential zone with a maximum of 15	<u>35</u>	
<u>dwelling units per acre or less (in feet)</u>		
59-C-14.25.5. Minimum Setbacks (in feet):		
- From an adjacent TMX Zone ⁴	<u>15</u>	
- From an adjacent commercial or industrial zone	<u>20</u>	
- From an adjacent single family residential zone	<u>25</u>	
- From a public right-of-way	<u>10</u>	
59-C-14.25.6. Minimum and Maximum Density of	<u>.255⁶</u>	3.0^{6}
<u>Development</u> ⁵ (floor area ratio)		
12.5% of any density above the maximum of the standard method,		
as set in the applicable master or sector plan, must be through the		
purchase of BLTs or through a contribution to the BLT Land trust,		
as described in Section 59-C-14.30.		

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A smaller lot may be approved if the lot is located adjacent to or confronting another lot either classified in or under application for the same zone, or the combined lots are subject to a single project plan. The minimum area requirement does not prohibit a lot of less than 18,000 square feet for purposes of subdivision or record plat approval.

² The required standard method public use space may be reduced to 5% if the Planning Board finds that the reduction is necessary to accommodate the construction of MPDU's, including any bonus units, on-site.

³ The required optional method public use space may be reduced or eliminated on-site, if an equivalent amount of public use space is provided off-site in the same transit station development area within a reasonable time. A payment instead of all or some of the required public use space may be made if approved under Division 59-D-2.

⁴ If the proposed building or the adjacent building has windows or apertures facing the lot line that provides light, access, or ventilation to a habitable space, the setback shall be 15 feet. If the adjacent building does not have windows or apertures, no setback is required.

⁵ The maximum dwelling unit density or residential FAR may be increased in proportion to any MPDU density bonus provided on-site.

⁶ Master or sector plan recommendations may limit the maximum density within these ranges.

107	59-C-14.26. Special standards for development under the TMX zone.
108	(a) Public facilities and amenities. Public facilities and amenities are
109	required for approval of a standard or optional method development project.
110	(b) Design Principles. Site plans submitted for projects in the TMX zone
111	must follow general design principles recommended by the applicable
112	master or sector plan and design guidelines adopted by the Planning Board
113	to implement the applicable master or sector plan. Unless those general
114	principles or design guidelines recommend otherwise, or the Planning
115	Board finds that it is infeasible to follow the design principles due to site
116	constraints or other reasons, any project developed in the TMX zone
117	should:
118	(1) use sustainable design principles;
119	(2) orient all buildings to streets;
120	(3) locate off-street parking to the side, rear, or below grade;
121	(4) create a continuous building line to accentuate open space and
122	building entrances; blank building facades must be avoided or
123	minimized;
124	(5) provide pedestrian-oriented activity at street level with uses
125	such as storefront retail, residential entrances, office lobbies,
126	and restaurants;
127	(6) promote pedestrian safety with safety-oriented environmental
128	design and clearly designated crosswalks and sidewalks;
129	(7) include street trees and landscaping on all streets;
130	(8) provide continuous, direct and convenient connections to transit
131	stations for pedestrians and bicyclists;
132	(9) locate and screen service and loading areas to reduce visibility
133	from any street;

134		(10) for any building other than a one-family residential building,
135		locate mechanical equipment within buildings or within a
136		mechanical equipment penthouse; however if mechanical
137		equipment is located on a roof or is freestanding, it must be
138		effectively screened;
139		(11) design street lighting to avoid an adverse impact on surrounding
140		uses, while also providing a sufficient level of illumination for
141		access and security;
142		(12) provide tree canopy along each street;
143		(13) provide street furniture such as benches, trash receptacles and
144		planters;
145		(14) enhance crosswalk areas with accessible curb ramps.
146	<u>59-</u>	C-14. 27.Off-street parking. As required under Article 59-E.
147	<u>59-</u>	C-14.28. Special Standards for Optional Method of Development
148	pro	jects.
149	<u>(a)</u>	Density and mix of uses. In approving the mix of uses and the proposed
150		densities, the Planning Board must consider the size of the parcel, and the
151		relationship of the existing and proposed building or buildings to its
152		surrounding uses. The mix of uses and the proposed densities must
153		substantially conform to the recommendations of an approved and adopted
154		master plan or sector plan.
155	<u>(b)</u>	Building height and setbacks. The maximum height permitted for any
156		building and the minimum building setback requirements must be
157		determined during project plan review. In approving height limits or
158		setback requirements, the Planning Board must consider the size of the lot
159		or parcel, the relationship of existing and proposed buildings to
160		surrounding uses, the need to preserve light and air for the residents of the

- development and residents of surrounding properties, and any other factors relevant to the height or setback of the building. The proposed building height and the proposed setbacks must substantially conform to the recommendations of an approved and adopted master plan or sector plan.
- Board may approve the transfer of density, the mix of uses, and the public use space, between parcels classified in the TMX zone in the same transit station development area. The transfer of density must not result in an increase of density or height on parcels that abut or confront properties recommended for one-family residential development by an approved and adopted master plan or sector plan. Any transfer of public use space, density, or mix of uses must not result in a change in the total combined amount of public use space, density, or mix of uses otherwise attributable to the relevant parcels, and such transfers must be approved as part of a combined project plan for all relevant parcels under Section 59-D-2 and Section 59-D-3.

59-C-14.29. Existing buildings and uses.

Any lawful structure, building or established use that existed before the applicable Section Map Amendment adoption date, is a conforming structure or use and may be continued, structurally altered, repaired, renovated, or enlarged up to 10 percent of the gross building floor area or 7,500 square feet, whichever is less. However, any enlargement of the building that is more than 10 percent of the gross floor area or 7,500 square feet or construction of a new building must comply with the standards of the TMX Zone.

59-C-14.30. Special regulations for use of a Buildable Lot Termination

(BLT) Development Right.

187 (a) 12.5 percent of any floor area above the maximum allowed under the

188 standard method of development, as recommended in the applicable

189 master or sector plan, must be supported through the purchase by the

190 applicant of a BLT or through a contribution to the Agricultural Land

191 Preservation Fund under Chapter 2B for purchase of an easement on real

192 property to preserve agricultural land in the County.

- (b) One BLT must be required for 9,000 square feet of residential space, and 7,500 square feet of non-residential space for the amount of floor area supported through the purchase of BLTs.
- (c) A BLT must be created, transferred and extinguished only by means of a recordable easement in perpetuity approved by the Planning Board, including appropriate releases. The BLT easement must extinguish the right to construct a dwelling unit on each 25 acres in the RDT zone subject to the easement.
- (d) If the applicant for optional method of development under the TMX zone cannot purchase an easement, or if the amount of density to be attributed to BLT easement is a fraction of the applicable floor area equivalent, the Planning Board must require the applicant to pay the Agricultural Land Preservation Fund an amount equal to the average annual market rent for class A office space or multi-family residential space in the applicable master or sector plan area for the amount of floor area required to be supported by buildable rights termination.

59-C-14.31. Development approval procedures under the standard and optional method of development.

(a) In the standard method, APF validity will be determined at subdivision or at site plan if subdivision is not required.

213	(b) In the optional method, APF validity will be determined at the time of
214	project plan if subdivision is not required.
215	(c) Under both standard and optional method, if subdivision is not
216	required, the applicant must record a plat under Sec. 50-35A.
217	(d) The Planning Board must find that the proposed development:
218	(1) satisfies the provisions of this chapter;
219	(2) substantially conforms to any numeric limits recommended in the
220	applicable master or sector plan concerning floor area ratio,
221	dwelling units per acre, building heights, and setbacks; and is in
222	substantial conformance with the recommendations of the
223	applicable master or sector plan; and
224	(3) achieves a desirable development compatible with site conditions,
225	surrounding existing development, and anticipated future
226	development.
227	59-C-14.32. Development standards applicable to the standard and
228	optional method of development.
229	In making the determination as to the final density, the Planning Board
230	must consider whether the proposal:
231	(a) substantially conforms to any numeric limits recommended in the
232	applicable master or sector plan concerning floor area ratio,
233	dwelling units per acre, building heights, and setbacks; and
234	substantially conforms with the recommendations in the
235	applicable approved master or sector plan;
236	(b) preserves environmentally sensitive and priority forest areas, and
237	mitigates unavoidable impacts on the natural environment;
238	(c) facilitates good transit serviceability and creates a desirable and
239	safe pedestrian environment; and

240	(d) is compatible with surrounding land uses and promotes
241	harmonious development of the planning area.
242	* * *
243	Sec. 3. Article 59-D is amended as follows:
244	ARTICLE 59-D. ZONING DISTRICTS—APPROVAL
245	PROCEDURES.
246	INTRODUCTION
247	* * *
248	The following table is provided for the convenience of the public, citing the
249	appropriate sections of article 59-C and indicating the types of plans
250	required in each zone. In event of conflict between this table and the
251	provisions of article 59-C, the latter must govern.
252 253	Plan Approvals Required

Zone	Section Number	Development Plan (Division 59-D-1)	Project Plan Optional Method (Division 59-D-2)	Site Plan (Division 59-D-3)	Diagrammatic Plan (Division 59-D-4)
* * *					
Standard Method					
* * *					
<u>TMX</u>				X	
Optional Method					
* * *					
<u>TMX</u>			<u>X</u>	<u>X</u>	

254 255 * * *

256 Sec. 3. Division 59-D-2 is amended as follows:

257 * * *

Division 59-D-2. Project plan for optional method of development in the CBD, TOMX, <u>TMX</u>, AND RMX ZONES.

261 Sec. 59-D-2.0. Zones enumerated.

262 263	The Planning Board is authorized to approve development under the optional
264	method of development procedures described in Section 59-C-6.2 of the CBD
265	zones, Section 59-C-10 of the RMX Zones, Section 59-C-13 of the TOMX Zones,
266	Section 59-C-14 of the TMX zone, and the approval procedure set forth in this
267	Division, for the following zones:
268	* * *
269 270 271 272	[TOMX-1-Transit Oriented Mixed-Use, 1.0] * * * [TOMX-1/TDR-Transit Oriented Mixed-Use/Transferable Development Rights, 1.0]
273 274 275 276	* * * TMX- Transit Mixed-Use * *
277	
278	Sec. 4. Effective date. This ordinance becomes effective 20 days after the date of
279280	Council adoption.
281 282	This is a correct copy of Council action.
283284	Linda M. Lauer
285	Clerk of the Council
403	CICIA OI UIC COUIICII