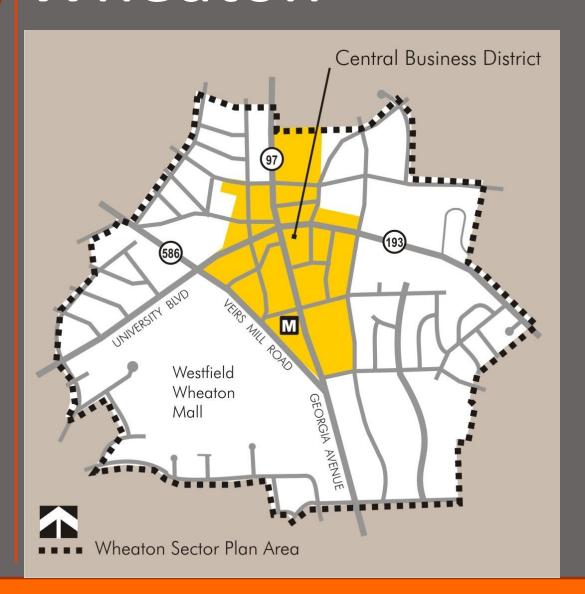
#### Wheaton Sector Plan



# Preliminary Recommendations



Scope of Work

September 2008

Status Report

June 2009

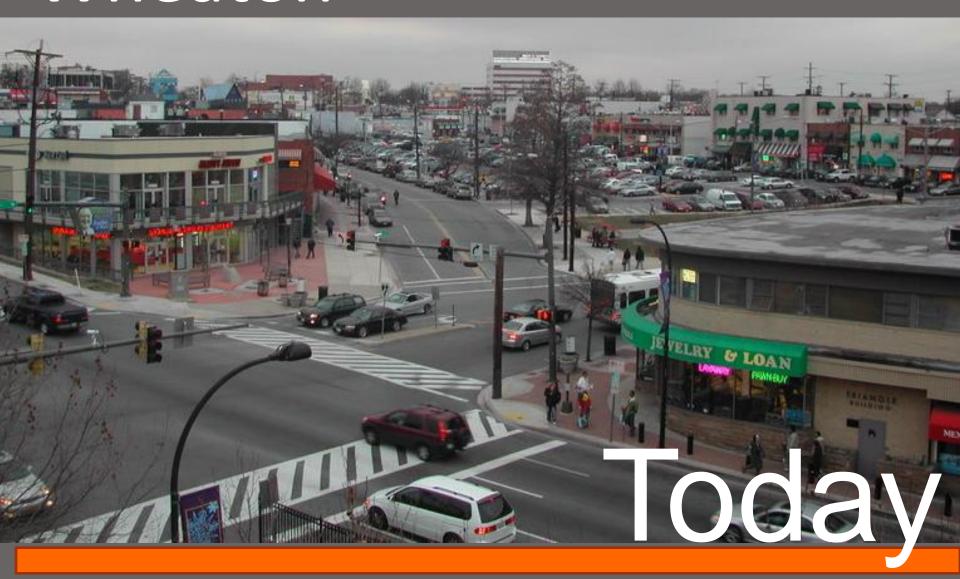
**Preliminary Recommendations** 

**December 2009** 



1952

Process













YOUR MEMORY. WE BEAUTIFULLY DECORATE

YOUR DAY WITH OUR WONDERF







Wheaton's mall renovated by new owner: Westfield Group



## Since 1990

#### Housing 95% absorption rate





723 housing units between 2004-2008

Some one to two-story retail stores

133 multifamily units renovated by Montgomery Housing Partnership



## Demographics

Wheaton's population is **COmparatively Older** than that of the County

Children are uncommon in the community (only 10% of the population is under 18 years of age)

Wheaton is **more diverse** than the County as a whole (52% of population is minority)



Substantial block of Generation X & Y (ages 18 to 44) — typically single, living with housemates, or young families without children

The number of households in Wheaton is forecasted to increase by 69%

Nearly all of the anticipated population and household growth will be in new multifamily housing





Zoning must accommodate Wheaton's future housing needs





### Wheaton Strengths

transit capacity
ethnic food
music culture
shopping mall

## Wheaton Weaknesses

lack of established Class A office market

a predominance of small property owners with minimal resources for redevelopment



more attractive development options elsewhere in the region

Westfield Mall not integrated into the Core

needs improved physical environment to be competitive

#### property owners lack incentives to redevelop

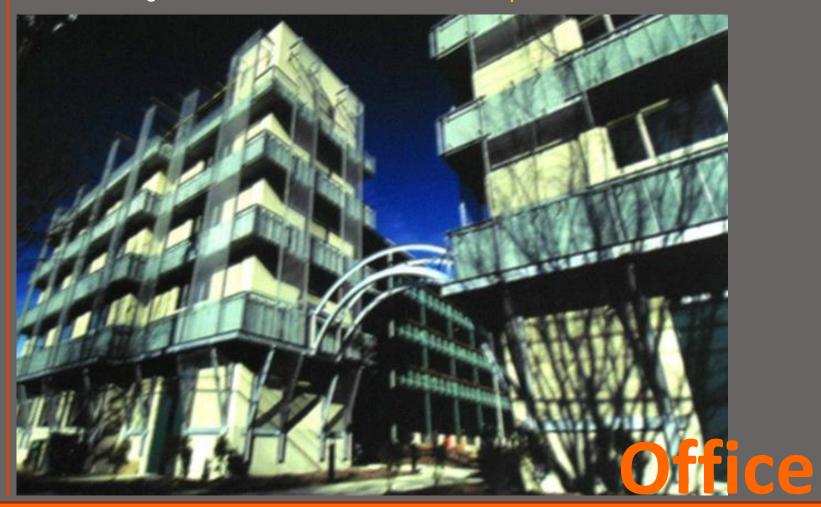
low vacancy rates

competitive retail rents

emotional ties to family businesses

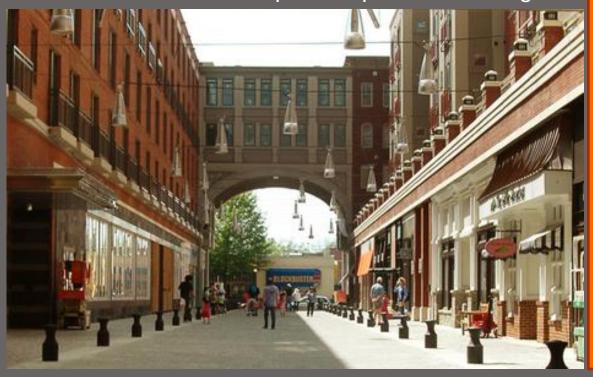


lack of existing office market makes it difficult to capture new class A facilities



#### Weakness

more attractive development options in the region

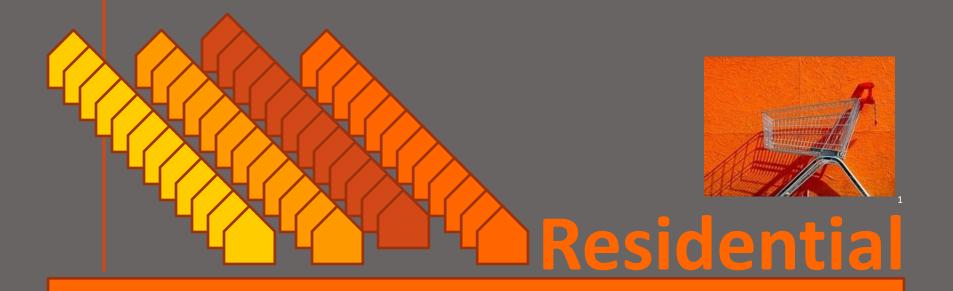




Wheaton's strengths contribute to attracting new residential development

Over the very long term Wheaton could support approximately 7,100 new housing units under the high scenario

A strong local residential community supports retail



High rise housing and office will be difficult to construct due to



achievable rents/ pricing/financing



#### Transportation Modeling

Scenarios			
Existing	10,200 Employees	2,300 Households	
COG 2030 Forecast	11,000 Employees	5,600 Households	+ 800 Employees + 3,200 Households
Low Scenario	13,200 Employees	6,600 Households	+ 3,000 Employees + 4,300 Households
High Scenario	26,300 Employees	9,400 Households	+ 16,100 Employees + 4,600 Households

Low Scenario: Estimated amount of development Wheaton might capture over the next 15-20 years

**High Scenario:** Aggressive estimate if most of the properties were assembled and redeveloped to their maximum development potential

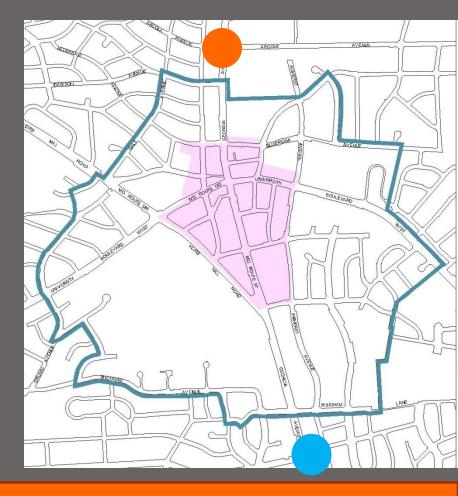
#### **Results of Transportation Modeling**

Assuming a 30% non-auto mode share the existing transportation infrastructure is sufficient to accommodate the high scenario

The intersection of Georgia and Arcola

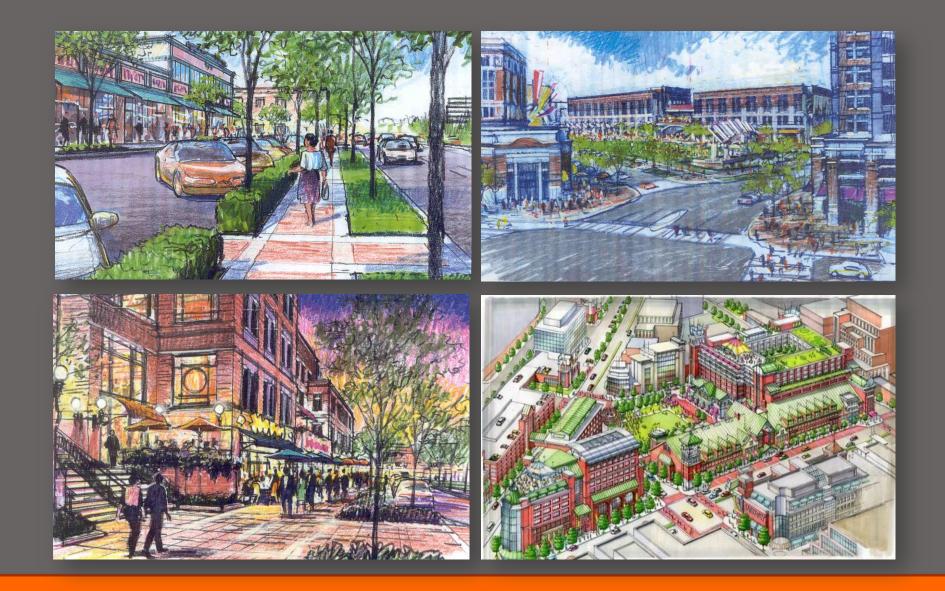
Avenue is already failing and continues to do so in either scenario

The intersection of Georgia and Plyers Mill Road fails under the high scenario





## Tomorrow



## Vision

#### **Transit-Oriented**

Mixed-Use

low scale development some mid and high rise

Compact

Ethnic flavor

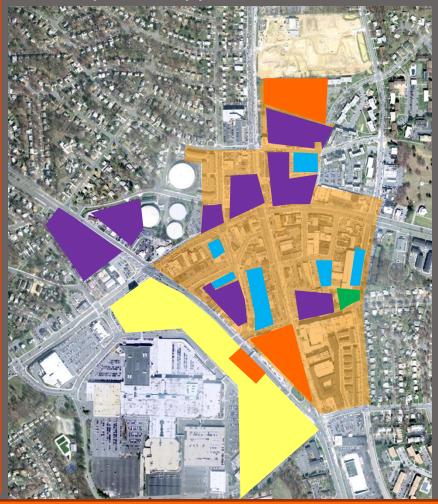
## residential and retail community

with significant retail, entertainment, and services





**Development Opportunities** 



WMATA

Privately Owned Assembled
Properties

County Owned Properties

M-NCPPC Property

Westfield Group

Revitalization

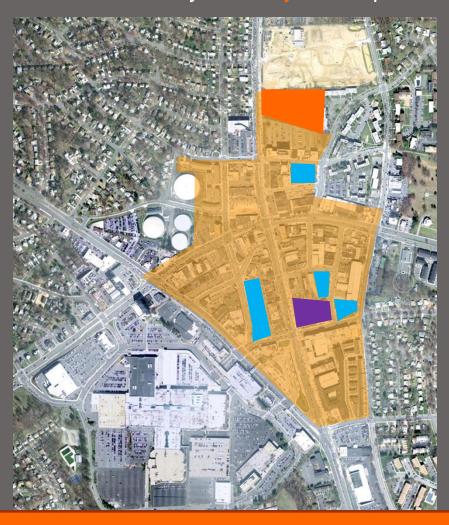
Need for public intervention to spur greater commercial revitalization





Revitalization

limited availability of easily developable sites



Publicly Owned

**Privately Owned** 

County's Request for Qualification Properties

(11+ acres)

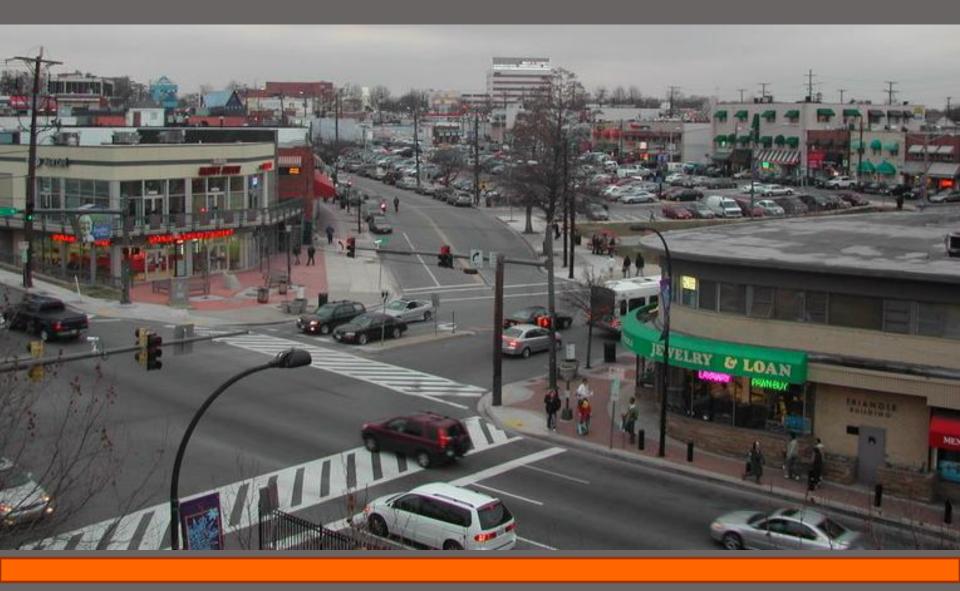
Revitalization

#### **Development Activity**

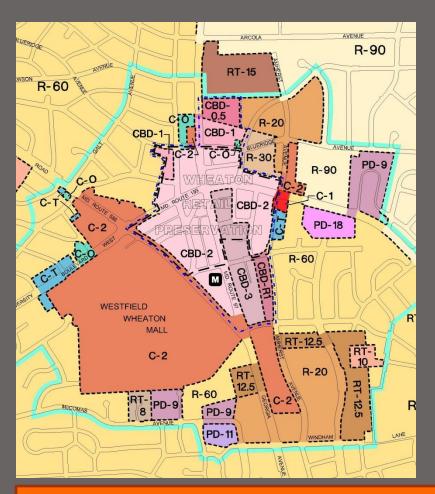


- Avalon Bay
  320 residential units
- Safeway Site
  57,000 sf Safeway
  500 residential units
- First Baptist Church of Wheaton

  225 residential units
- Triangle ParkShopping Center
- Metro



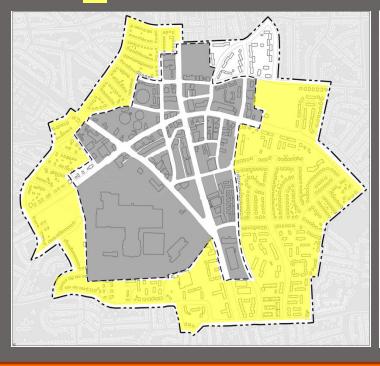
## Recommendations

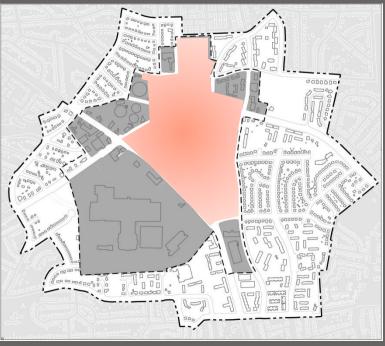




## Zoning

Confirm most existing residential Confirm the existing CBD Zones zones





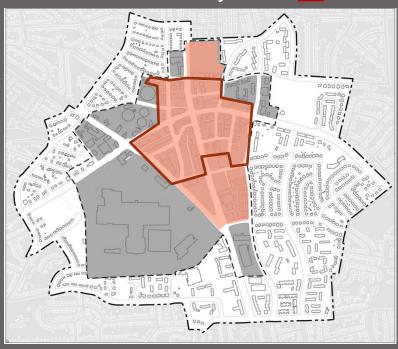
Wheaton Overlay Zone

Office development never occurred

Site plan review for standard method projects became a point of controversy

Viewed as a complicated zoning regulation and a disincentive to redevelop

Remove the existing Retail Preservation Overlay Zone



Create other mechanisms to protect small business

#### Wheaton Overlay Zone

#### 2006

Overlay zone amended in 2006

Allows optional method development

Exempts buildings less than 20,000 square feet from site plan review

Allowed increased building height

Requires set aside floor area for small businesses

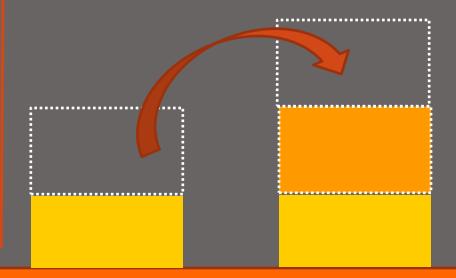
There has been no development using the optional method since these changes were made



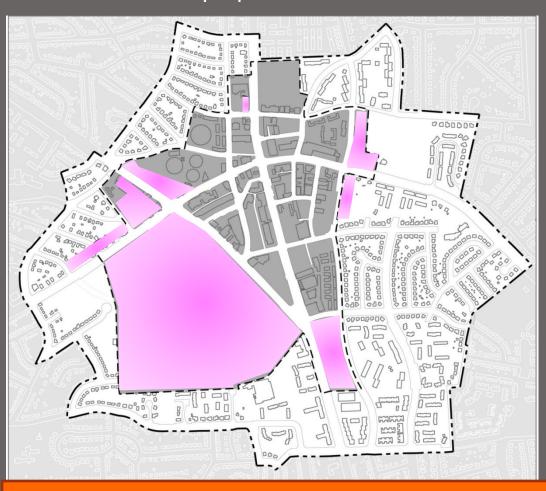
# Mechanisms to preserve and support mom-and-pop businesses

Amend the CBD zones to require street level retail if specified in a master or sector plan

Allow small properties to transfer density to CBD redevelopment sites, which could help small properties capture value while retaining their current buildings

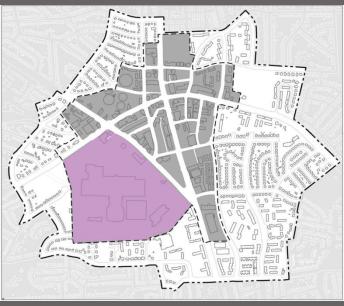


Rezone non-CBD properties to mixed-use



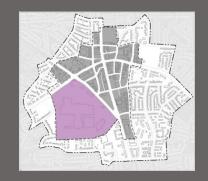
### Wheaton Westfield Mall







#### Option A



Retain the C-2 commercial zone on the Westfield property

#### Advantages

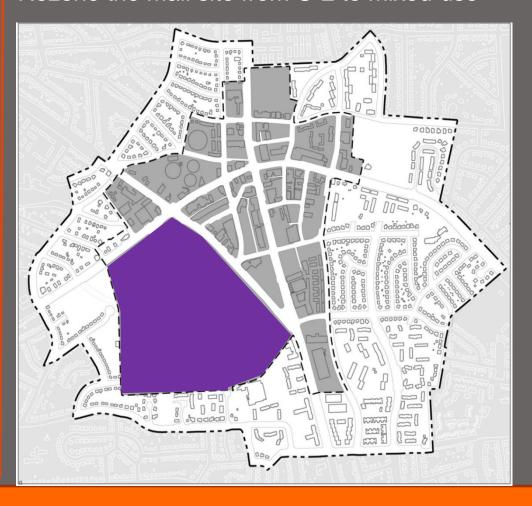
Simplest and cheapest to expand existing uses

#### Disadvantages

- Reflects the existing use, not Plan vision for mixed-use
- No residential
- Site plan review generally not required for regional shopping center
- No required amenities

#### Option B

Rezone the mall site from C-2 to mixed-use



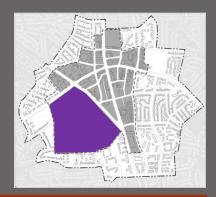
Rezone the entire site to CR or CBD

#### Option B

Mixed-use on the Westfield property

#### Advantages

- Regulatory controls (Standard and Optional Method of Development)
- Site Plan Review
- Project Plan Review
- Pubic Use Space
- Amenities, including environmental benefits
- The most control over urban design



#### Option B

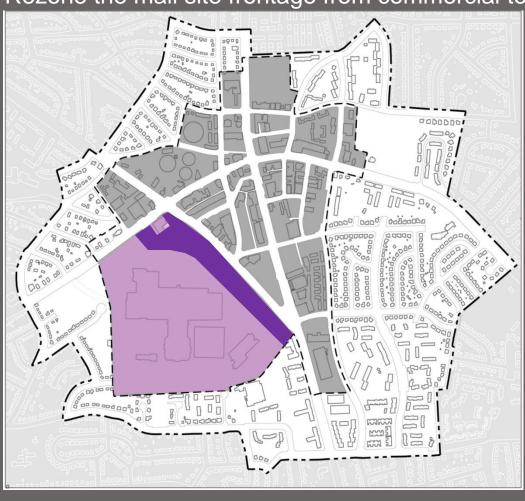
#### Disadvantages

- Perceived complication with Westfield's business operations and expansion
- Increased cost of review process
- Longer approval process
- Multiple CR Zones may prove complicated for Westfield



#### Option C

Rezone the mall site frontage from commercial to mixed-use



- Rezone a portion of the Westfield property from C-2 to mixed-use (CR or CBD)
- Retain the C-2 commercial zone on the remainder of the Westfield property

#### Option C

Mixed-use frontage along Veirs Mill Road

#### Advantages

- Regulatory controls (Standard and Optional Method of Development)
   on portion most likely to develop
- Site Plan Review
- Project Plan Review
- Pubic Use Space
- Amenities, including environmental benefits
- The most control over urban design



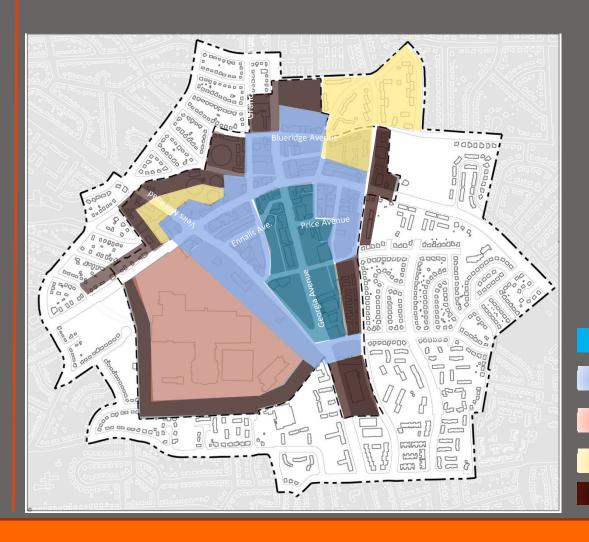
#### Option C

#### Disadvantages

- Perceived complication with Westfield's Business operations and expansion
- Increased cost of review process
- Longer approval process



# Wheaton Building Height



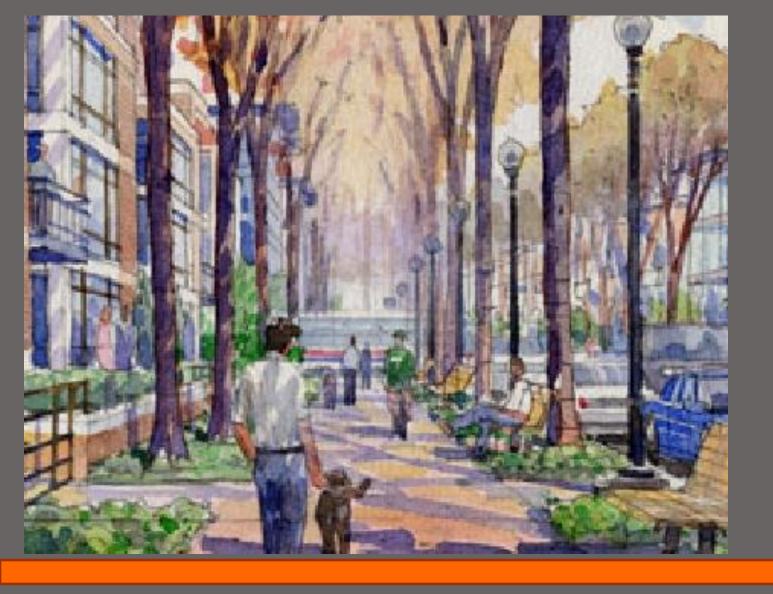
Maximum building height 200'

Maximum building height 143'

Transition from 143' to 45'

Transition from 90' to 45'

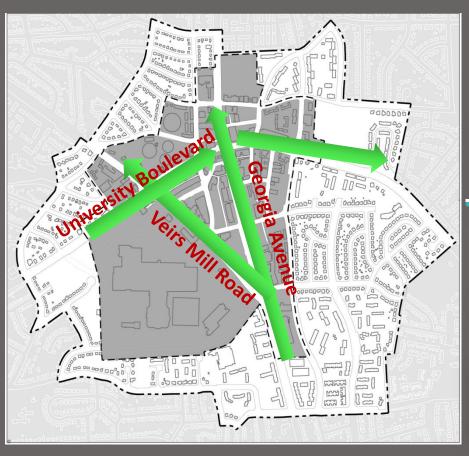
Maximum building height 45'



# Public Realm

# Wheaton Public Realm

Transform Georgia Avenue, University Boulevard, and Veirs Mill Road into boulevards

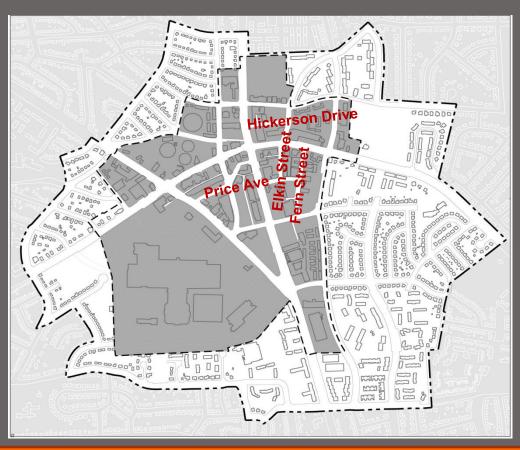


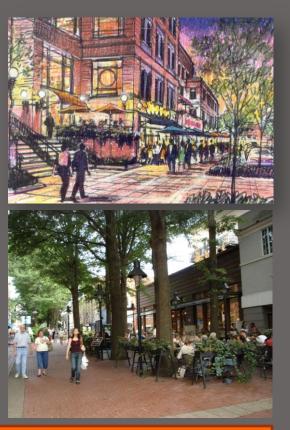


# Wheaton Public Realm

#### Establish a network of enhanced pedestrian priority streets

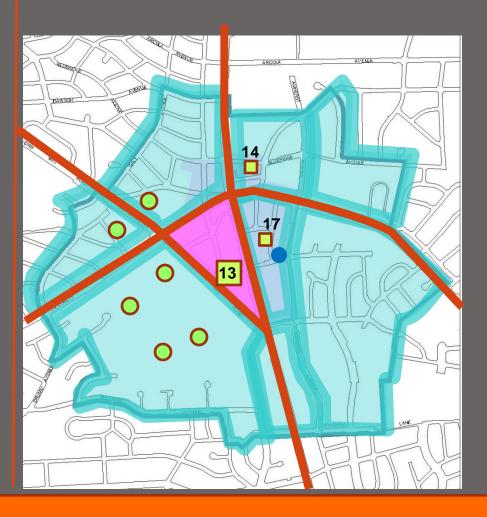
wider sidewalks + outdoor eating + more trees and landscaping + lighting + street furniture





# | Wheaton Public Realm

#### Create an open space system



most prominent open space and civic focal point on parking lot 13

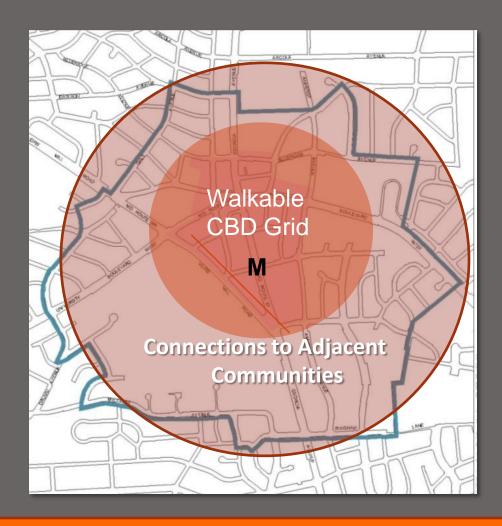
Neighborhood green on parking lot 14

Urban square on parking lot 17

Refurbish or relocate park and Veteran's Memorial

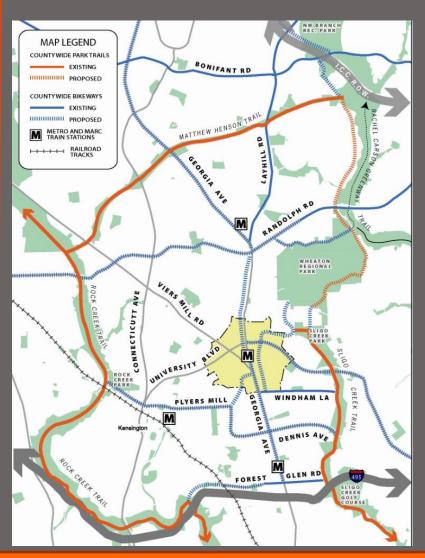
Other public use space associated with new development





# Connectivity

# Wheaton Connectivity

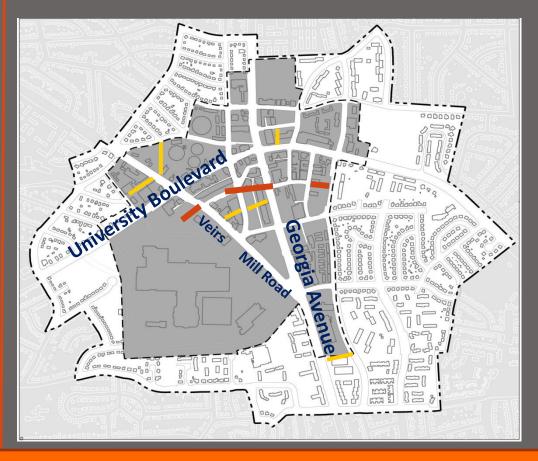


Improve connectivity within the planning area to Metro, adjacent communities, and nearby regional parks and trails



# Wheaton connectivity

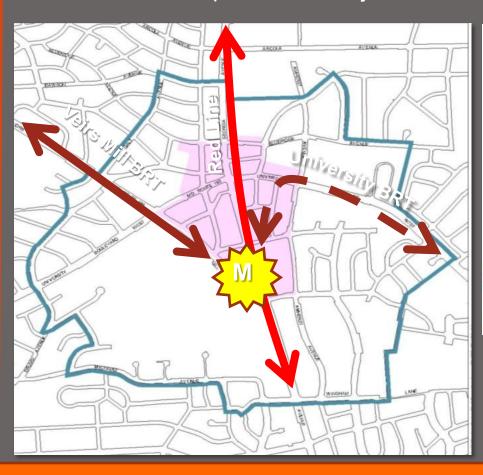
Complete the street network to improve connectivity—

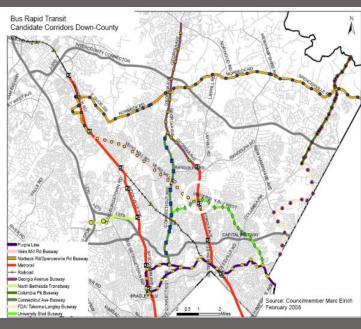


Provide through-block pedestrian connections

# Wheaton connectivity

Provide for bus rapid transit subject to the County's study







Environmental improvement will be made incrementally through redevelopment

water quality

stormwater management

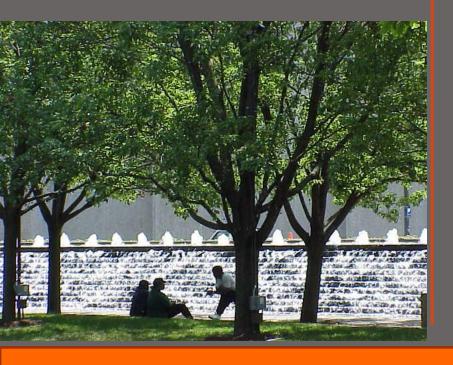
air quality

energy generation

carbon storage

energy use reduction

urban heat island



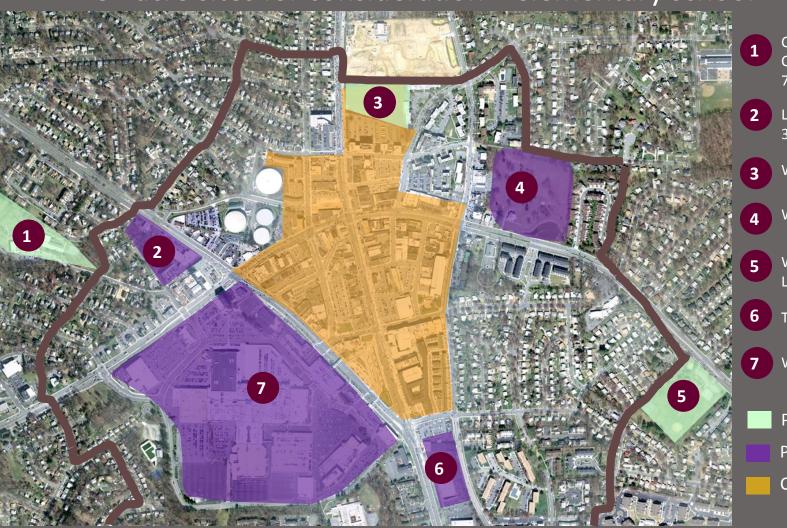


# Community Facilities



# Wheaton Community Facilities

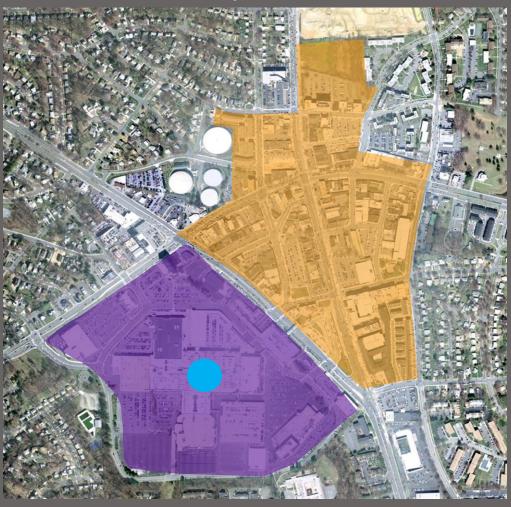
3+ acre sites for consideration – elementary school



- Crossway
  Community Center7.049 A
- Lindsay Ford 3.373 A
- **3** WMATA 3.83 A
- 4 WTOP 12.31 A
- Wheaton Forest Local Park - 9.3 A
- 6 Toys R Us- 4.078 A
- **7** Westfield 4 A, 72 A
- Public Properties
- Private Properties
- CBD Properties

# Wheaton Community Facilities

Staff's Elementary School Recommendation



Westfield - 4 acres within a 72-acre site

Private Properties

CBD Properties



approval to prepare the Draft Wheaton Sector Plan

Draft Plan to the Planning Board in January, 2010